# Human rights of older persons

References from some core international human rights treaties and the Madrid International Plan of Action on Ageing

Office of the High Commissioner for Human Rights and Department on Economic and Social Affairs

Document in progress

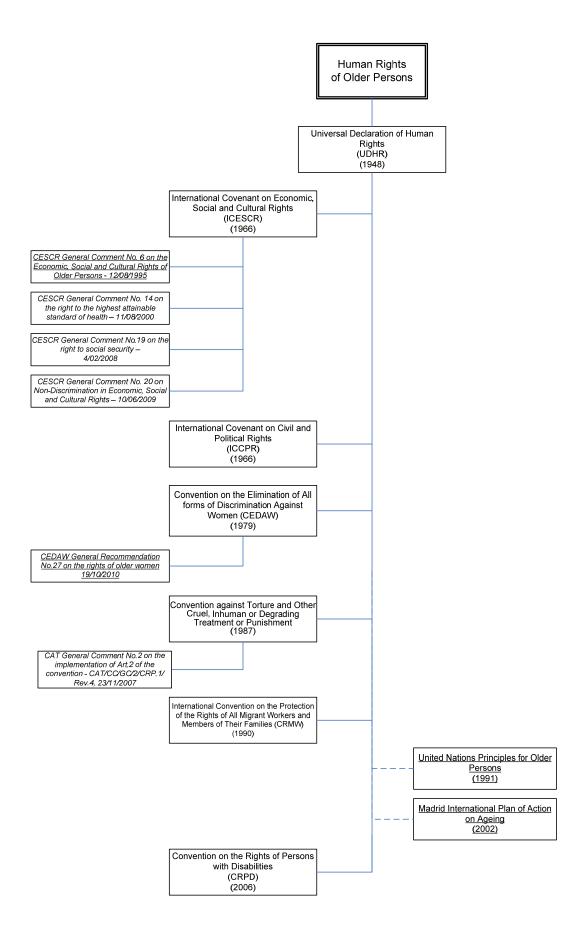
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References from some international human rights treaties and the MIPAA

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**Important:** The following table does not include all international human rights instruments or all provisions applicable to older persons. Instead, it aims to present some references from existing provisions in core human rights treaties and to relate them to some priority objectives included in the 2002 Madrid International Plan of Action on Ageing. International human rights treaties are binding to the State parties that have ratified them.



#### List of acronyms used in this table (alphabetic order)

CAT CG 2: Committee against Torture, General Comment No.2 on the Implementation of Art.2 of the Convention - CAT/CC/GC/2/CRP.1/Rev.4, 23 November 2007

CEDAW: Convention on the Elimination of All forms of Discrimination Against Women (1979)

CEDAW GR 27: Committee on the Elimination of All forms of Discrimination Against Women, General Recommendation No.27 on the rights of older women, CEDAW/C/2010/47/GC.1, 19 October 2010

CESCR GC 6: Committee on Economic, Social and Cultural Rights, General Comment No.6 on the economic, social and cultural rights of older persons - 12/08/1995

CESCR CG 14: Committee on Economic, Social and Cultural Rights, General Comment No.14 on the right to the highest attainable standard of health (art.12) - E/C.12/2000/4, 11 August 2000

CESCR GC 19: Committee on Economic, Social and Cultural Rights, General Comment No.19 on the right to social security (art. 9) - E/C.12/GC/19, 4 February 2008

CESCR GC 20: Committee on Economic, Social and Cultural Rights, General Comment No.20 on Non-Discrimination in Economic, Social and Cultural Rights (art. 2, para. 2) - E/C.12/GC/20, 10 June 2009

CRMW: International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families (1990)

CRPD: Convention on the Rights of Persons with Disabilities (2006)

ICCPR: International Covenant on Civil and Political Rights (1966)

ICESCR: International Covenant on Economic, Social and Cultural Rights (1966)

MIPAA: Madrid Plan of Action on Ageing (2002)

UDHR: Universal Declaration of Human Rights (1948)

Human rights	Core International Human Rights Treaties	General comments or General recommendations by human rights treaty bodies	Priority directions in Madrid International Plan of Action on Ageing
1. On Equality and non discrimination Universal Declaration of Human Rights, art. 2:	ICCPR, art 2: Respect and ensure to all individual all the rights recognized in the Covenant without distinction of any kind, such as race, colour, sex, language, religion, political or other opinion, national or social origin, property, birth or other status.		Priority direction I: Older persons and development Issue 8/Objective 1 - Equal access by older persons to food, shelter and medical care and other services during and after natural disasters and other humanitarian emergencies.
Everyone is entitled to all the rights and freedoms set forth in this Declaration, without distinction of any kind	ICESCR, arts. 2.2 & 3: - Guarantee that the rights enunciated in the Covenant will be exercised without discrimination of any kind as to race, colour, sex, language [] or other status - Equal rights of men and women to the enjoyment of all economic, social and cultural rights.	CESCR GC 6, paras.10-12 & 20- 21: - The prohibition of discrimination on the grounds of "other status" can be interpreted as applying to "age" - Regarding ICESCR art. 3, States should pay special attention to older women. <u>CESCR GC 20, para.29:</u> Age is a prohibited ground of discrimination in several contexts	
	<u>CEDAW, art. 2:</u> General obligation on States to take all appropriate measures to	<u>CEDAW GR 27, para.29 to 31:</u> - States are under the obligation to take all appropriate steps to	

	eliminate discrimination against women in all its forms. <u>CRPD, art. 8.1 b):</u> - Combat stereotypes, prejudices and harmful practices relating to persons with disabilities, including those based on sax and age, in all	eliminate discrimination against older women. - The principle of gender equality applies throughout the whole life cycle in law and in practice.	
	areas of life <u>ICMW, art.7:</u> - Age is explicitly included in the list of prohibited grounds for discrimination		
2. Right to an adequate standard of living Universal Declaration of Human Rights, art.25: Includes food, clothing, housing, medical care,	ICESCR, art. 11 - Includes adequate housing, food and clothing, and the continuous improvement of living conditions. - Article 2.2 on the principle of non discrimination should be read in conjunction with art. 11 in relation to older persons.	<u>CESCR General Comment No. 6,</u> <u>para. 30:</u> - To implement the provisions of article 9 of the ICESCR, States parties should provide non- contributory old-age benefits and other assistance for older persons. <u>para. 33:</u> - National policies should help older persons to continue to live in	Priority direction 1: Older persons and development Issue 3/Objective 1, 2 and 3: -Improvement of living conditions and infrastructure in rural areas. - Alleviation of the marginalization of older persons in rural areas. - Integration of older migrants within their new communities. Issue 6/Objective 1
the necessary social services and social security in the event of unemployment, sickness, disability, widowhood and old age.	<u>CEDAW, art. 14.2 h)</u> - Regarding the particular problems faced by women in rural areas, States should ensure them the enjoyment of adequate living conditions, including housing,	<ul> <li>their own homes as long as possible, through their necessary restoration, development, improvement and adaptation.</li> <li><u>CEDAW General Recommendation</u> <u>No. 27, paras. 43 &amp; 44:</u></li> <li>States should ensure older women access to appropriate social and economic benefits as well as provide all women</li> </ul>	<ul> <li>Reduction of poverty among older persons.</li> <li><u>Issue 7/Objective 2</u></li> <li>Sufficient minimum income for all older persons, paying particular attention to socially and economically disadvantaged groups.</li> <li>Issue 8/Objective 1:</li> <li>Equal access by older persons to food, shelter and medical care and other services during and after natural</li> </ul>

	sanitation, electricity, water, transport and communications, without any kind of discrimination. <u>CRPD, art. 28</u> - Includes food, clothing, housing, and the continuous improvement of living conditions (without any discrimination). - Older persons with disabilities should have access to social protection and poverty reduction programs.	<ul> <li>adequate non-contributory pensions (on an equal basis with men);</li> <li>State-provided allowances should be available and accessible to older women, particularly those living in remote or rural areas.</li> <li><u>para. 48:</u></li> <li>Obligation to take measures to ensure older women access to adequate housing that meet their specific needs</li> <li>States should provide for social services enabling women to remain at home and live independently as long as possible</li> <li>Obligation to abolish laws and practices affecting older women access to housing, land and property.</li> <li>Obligation to protect older women against forced evictions and homelessness.</li> </ul>	disasters and other humanitarian emergencies. <u>Priority direction II: Advancing health</u> and well-being into old age <u>Issue 1/Objective 3</u> - Access to food and adequate nutrition for all older persons. <u>Priority direction III: Ensuring</u> enabling and supportive environments <u>Issue 1/Objective 1, 2 and 3</u> - Promotion of "ageing in place" in the community with due regard to individual preferences and affordable housing options for older persons. - Improvement in housing and environment design to promote independent living by taking into account the needs of older persons, in particular those with disabilities. - Improved availability of accessible and affordable transportation for older persons.
3. Right to the highest attainable standard of physical and mental health <u>Universal Declaration of</u> <u>Human Rights,</u> art. 25:	ICESCR, art. 12: Universal right to the enjoyment of the highest attainable standard of physical and mental health	CESCR CG 6, paras. 34 & 35: - Regarding the realization of the right to health of elderly persons, States should take a comprehensive approach, ranging from prevention and rehabilitation to the care of the terminally ill. <u>CESCR GC 14, para. 25</u> Importance of an integrated	<ul> <li>Priority direction II: Advancing health and well-being into old age</li> <li>Issue 1/Objective 1, 2 and 3</li> <li>Reduction of the cumulative effects of factors that increase the risk of disease and potential dependence in older age.</li> <li>Development of policies to prevent ill health among older persons.</li> <li>Access to food and adequate</li> </ul>

The right to a standard		approach, with preventive,	nutrition for all older persons.
of living adequate to the		curative and rehabilitative	
health and well-being of		elements of health treatment.	Issue 2/Objective 1, 2, 3 and 4
all people		Such measures should be based on	- Elimination of social and economic
		periodical check-ups for both	inequalities based on age, gender or
		sexes; physical as well as	any other ground, including linguistic
		psychological	barriers, to ensure that older persons
		rehabilitative measures aimed at	have universal and equal access to
		maintaining the functionality and	health care.
		autonomy of older persons; and	- Development and strengthening of
		attention and care for chronically	primary health care services to meet
		and terminally ill person.	needs of older persons and promote
			their inclusion in the process.
	CEDAW, art. 12:	<u>CEDAW GR 27, paras.45 &amp; 45:</u>	- Development of a continuum of
	- States' obligation to eliminate	- Obligation to adopt a	health care to meet the needs of older
	discrimination against women in the	comprehensive health care policy	persons.
	field of health care	for the protection of the health	- Involvement of older persons in the
		needs of older women, ensuring	development of primary and long-
		them affordable and accessible	term care services.
		health care.	
		- Such policy should include	Issue 3/Objective 1 and 2
		interventions promoting behavioral	- Improvement in the assessment of
	<u>CRPD, art.25 b):</u>	and lifestyle changes as healthy	the impact of HIV/AIDS on the health
	- States' obligation to take all	nutritional practices and active	of older persons, both for those who
	appropriate measures to ensure	living.	are infected and for those who are
	access for persons with disabilities	- Adoption of special programs	caregivers for infected or surviving
	to health services, including the	tailored to address the physical,	family members.
	provision of those services needed	mental, emotional and health	- Provision of adequate information,
	specifically because of their	needs of older women, especially	training in care-giving skills,
	disabilities and services designed to	of women belonging to minorities	treatment, medical care and social
	minimize and prevent further	and women with disabilities.	support to older persons living with
	disabilities, including among children		HIV/AIDS and their caregivers.
	and older people.		
			Issue 4/Objective 1 - Provision of
			improved information and training for

	ICCPR, art. 7:	health professional and para-
	<ul> <li>No one shall be subject to torture</li> </ul>	professionals on the needs of older
	or to cruel, inhuman or degrading	persons.
	treatment or punishment. In	
	particular, no one shall be subjected	Issue 5/Objective 1
	without his free consent to medical	- Development of comprehensive
	or scientific experimentation	mental healthcare services ranging
		from prevention to early intervention,
		the provision of treatment services
		and the management of mental health
		problems in older persons.
		Issue 6/Objective 1
		- Maintenance of maximum functional
		capacity throughout
		the life course and promotion of full
		participation of older persons with
		disabilities.
		Priority direction III: Ensuring
		enabling and supportive environments
		Issue 2/Objective 1
		- Provision of a continuum of care and
		services for older persons from
		various sources and support for
		caregivers.
4. Right to the	ICESCR, art. 15.1.b:	
	The right of everyone to enjoy the	
enjoyment of the	benefits of scientific progress and its	
benefits of	applications	
scientific progress		

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5. Right to work	ICESCR, arts. 6 & 7:	CESCR General Comment No.6,	Priority direction I: Older persons and
_	- The right of everyone to the	paras. 22 to 25:	<u>development</u>
Universal Declaration of	opportunity to gain his living by	- States should take appropriate	Issue 2/Objective 1
Human Rights,	work which he freely chooses or	measures to prevent discrimination	- Employment opportunities for all
art. 23:	accepts, and Staten parties will take	on the grounds of age in	older persons who want to work.
- Universal right to work	appropriate steps to safeguard this	employment and occupation.	Issue 4/Objective 1
and equal pay for equal	right.	- The Committee stresses the	- Equality of opportunity throughout
work, without any type	- States have to set in motion	importance to employ old workers	life with respect to continuing
of discrimination	programs of technical and vocational	in circumstances where they can	education, training and retraining as
	guidance and training	best use their experiences and	well as vocational guidance and
	- Right to the enjoyment of just and	know-how.	placement services.
	favorable working conditions with	- Retirement preparation	
	fair wages and equal remuneration	programmes should be made	Priority direction II: Advancing health
	for equal work (without any type of	available.	and well-being into old age
	discrimination)		Issue 6/Objective 1
		CESCR General Comment 19,	- Maintenance of maximum functional
		para 15:	capacity throughout the life course
		The Committee stresses that	and promotion of full participation of
		States parties should establish a	older persons with disabilities.
		retirement age that is appropriate	
		to national circumstances which	Priority direction III- Ensuring
		take account of, the nature of the	enabling and supportive environments
		occupation, in particular work in	Issue 4/Objective 1
		hazardous occupations and the	- Enhancement of public recognition of
		working ability of older persons.	the productivity and other important
			contributions of older persons.
	CEDAW, art.11:	CEDAW CR 27, para. 41 and 42:	
	Obligation to eliminate	- States' obligation to facilitate the	
	discrimination against women in the	participation of older women in	
	field of employment, to ensure to	paid work without any	
	everyone the right to work.	discrimination based on their age.	
	, <u>,</u>		
	<u>CRPD, arts. 8.2 iii) &amp; 27:</u>		
	- Obligation of States to take		
	measures to promote recognition of		

	skills marits and shillting of paragrap		[]
	skills, merits and abilities of persons		
	with disabilities, and of their		
	contribution to the work place and		
	the labour market		
	- Enjoyment of the right to work of		
	persons with disabilities on an equal		
	basis with others		
6. Right to social	ICESCR, art. 9:	CESCR GC 6, paras. 26 to 30:	Priority direction I: Older persons and
security	<ul> <li>The right to social security,</li> </ul>	- In order to fully implement the	<u>development</u>
socarry	including social insurance	provisions of article 9 of the	Issue 5/Objective 1
		ICESCR, States parties should	- Strengthening of solidarity through
Universal Declaration of		provide non-contributory old-age	equity and reciprocity between
Human Rights,		benefits and other assistance for	generations.
art. 22:		all older persons.	Issue 6/Objective1
- The right to social		- Retirement age should be	- Reduction of poverty among older
security		flexible, depending on occupation	persons.
- The realization of		and the working ability of the older	Issue 7/Objective 1 and 2
economic, social and		person.	- Promotion of programmes to enable
cultural rights			all workers to acquire basic social
indispensable for human		CESCR GC 19, para.15:	protection/social security, including,
dignity.		States parties should take	where applicable, pensions, disability
		appropriate measures to establish	insurance and health benefits.
		social security schemes which	- Sufficient minimum income for all
		benefit older persons. States	older persons, paying particular
		parties should establish a	attention to socially and economically
		retirement age that is appropriate	disadvantaged groups.
		to national circumstances taking	
		into account the nature of the	
		occupation and the working ability	
	<u>CEDAW, art. 11.1 e):</u>	of older persons.	
	- States should ensure, in the field		
	of employment, that women and	<u>CEDAW CR 27, para. 42, 43 and</u>	
	men enjoy the right to social	44	
	security on an equal footing,	- Non-contributory pensions should	
	5 1 5	be available to all women (on an	
	particularly in cases of retirement,		

	unemployment, sickness, invalidity	equal basis with men) as well as	
	and old age.	State provided allowances to older	
		women, especially the ones living	
		in remote or rural areas.	
	<u>CRPD, art. 28.2:</u>		
	- Rights of persons with disabilities		
	to the enjoyment of social protection		
	on an equal basis with others		
	- Older persons with disabilities:		
	should have access to social		
	protection and poverty reduction		
	programs		
7. Right to	ICESCR art. 13:	CESCR CG 6, paras. 36 & 37:	Priority direction I: Older persons and
education	Right to education	- Regarding the right of everyone	development
education	5	to education (ICESCR art.13), in	Issue 4/Objective 1 and 2
	ICESCR art. 6.2	the case of the elderly, States	- Equality of opportunity throughout
Universal Declaration of	To achieve the full realization of the	should follow two complementary	life with respect to continuing
<u>Human Rights,</u>	right to work, States shall include	lines: a) right of the elderly to	education, training and retraining as
<u>art. 26:</u>	technical and vocational guidance	benefit from educational	well as vocational guidance and
- Technical and	and training programmes, policies	programmes; and b) making the	placement services.
professional education	and techniques	know-how and experience of the	- Full utilization of the potential and
should be available		elderly available to younger	expertise of persons of all ages,
- Higher education		generations.	recognizing the benefits of increased
equally available to all		- The Committee recalls the	expertise with age.
(on a merit basis)		UNESCO concept of life-long	
		education which includes:	
		informal, community-based and	
		recreation-oriented programmes	
		for the elderly in order to develop	
		their sense of self-reliance and the	
		community's sense of	
	<u>CEDAW, art. 10:</u>	responsibility.	
	Obligation to eliminate		
	discrimination against women on the	CEDAW GR 27, para. 40	
	field of education, to ensure,	- Obligation to ensure equality of	
L		Congation to chourd equality of	

	amongst other things, access to programmes of continuing education, adult and functional literacy programmes <u>CRPD, art. 24:</u> To realize the right of persons with disabilities to education, an inclusive education system and lifelong learning directed to the full development of their personality and potential should be ensured.	opportunity in education for women of all ages - Obligation to ensure older women the access to adult education and lifelong opportunities	
8. Right to privacy Universal Declaration of Human Rights, art. 12: - Right to privacy (protection against arbitrary interference)	<u>ICCPR art. 17:</u> - Right to privacy (protection against arbitrary or unlawful interference with his privacy, family, home or correspondence)		<ul> <li>Priority direction III: Ensuring enabling and supportive environments</li> <li>Promotion of "ageing in place" in the community with due regard to individual preferences and affordable housing options for older persons.</li> <li>Improvement in housing and environment design to promote independent living by taking into account the needs of older persons, in particular those with disabilities.</li> </ul>
<ul> <li>9. Right to liberty and security of person</li> <li><u>Universal Declaration of</u> <u>Human Rights,</u> <u>arts.3 &amp; 5:</u></li> <li>Right to life, liberty and security</li> <li>Prohibition of any type of cruel, inhuman or</li> </ul>	ICCPR, art. 7: Prohibition of torture and of any cruel, inhuman or degrading treatment. CRPD, art. 16: Requirement of age-sensitive assistance and support for persons with disabilities and their families to prevent exploitation, violence and abuse	CEDAW GR 27, paras. 33, 36 & 37: - States parties should provide older women with information on their rights and how to access legal services. They should train the police, the judiciary as well as legal aid and paralegal services on the rights of older women and sensitize and train public authorities and institutions on age- and gender-related issues that	Priority direction I: Older persons and development         Issue 5/Objective 1         Strengthening of solidarity through equity and reciprocity between generations.         Priority direction III: Ensuring enabling and supportive environments Issue 3/Objective 1 and 2         - Elimination of all forms of neglect, abuse and violence of older persons.

degrading treatment	CAT GC 2, para.15:	affect older women.	- Creation of support services to
	- States' parties should prohibit,	- States are under the obligation	address elder abuse.
	prevent and redress torture and ill-	to eliminate negative stereotypes	
	treatment in, inter alia, institutions	and modify social and cultural	
	that engage in the care of the aged.	patterns of conduct that are	
		prejudicial and harmful to older	
		women and that usually result in	
		physical, sexual, psychological,	
		verbal and economic abuse	
		- States parties have the obligation	
		to recognize and prohibit violence	
		against older women, including	
		those with disabilities, in	
		legislation on domestic violence,	
		sexual violence and violence in	
		institutional settings.	
10. Right to take	ICCPR, art. 25		Priority direction I: Older persons and
-	Every citizen shall have the right a)		development
part in the	to take part in the conduct of public		Issue 1/Objective 1 and 2
conduct of public	affairs, directly or through freely		- Recognition of the social, cultural,
affairs	chosen representatives; b) to vote		economic and political contribution of
	and be elected; c) to have access,		older persons.
Universal Declaration of	on general terms of equality, to		- Participation of older persons in
Human Rights,	0		
	public service in his country <u>.</u>		decision-making processes at all levels.
art. 21:			
- Right to take part in	CEDAW, arts. 7 & 8:		Issue 3/Objective 3
the government of	- Obligation to eliminate		- Integration of older migrants within
his/her country (directly	discrimination against women in		their new communities.
or through freely	political and public life, ensuring that		- Enhanced contributions of older
chosen representatives)	women participate in government		persons to the reestablishment and
	policies' formulation as well as in		reconstruction of communities and the
	non-governmental organizations and		rebuilding of the social fabric following
	associations		emergencies.
			Issue 8/Objective 2
	- Women should equally enjoy the		- Enhanced contributions of older

	opportunity to represent their Government <u>CRPD, art. 29:</u> - Persons with disabilities should be ensured the full and effective participation in public and political life on an equal basis with others	persons to the reestablishment and reconstruction of communities and the rebuilding of the social fabric following emergencies. <u>Priority direction II: Advancing health</u> and well-being into old age <u>Issue 2/Objective 4</u> - Involvement of older persons in the development of primary and long- term care services. <u>Issue 3/Objective 3</u> - Enhancement and recognition of the contribution of older persons to development in their role as caregivers for children with chronic diseases, including HIV/AIDS, and as surrogate parents. <u>Issue 6/Objective 1</u> - Maintenance of maximum functional capacity throughout the life course and promotion of full participation of older persons with disabilities. <u>Priority direction III: Ensuring enabling and supportive environments</u> <u>Issue 4/Objective 1</u> - Enhancement of public recognition of
		<ul> <li>Enhancement of public recognition of the productivity and other important</li> </ul>
		contributions of older persons.
11. Equality	ICCPR, art. 2.3 and 26	
before the law,	- Any person whose rights or	
access to	freedoms are violated shall have an	
	effective remedy.	
effective	- Rights shall be determined by	

remedies	competent judicial, administrative or legislative authorities or by any other competent authority provided for by the legal system of the state, and to develop the possibilities of		
	judicial remedy All persons shall be equal before the courts and tribunals		
<b>12. Right to</b> <b>family life</b> <u>Universal Declaration of</u> <u>Human Rights, art. 16.3</u> The family, as	ICESCR, art. 10: - The family should enjoy the widest possible protection and assistance	<u>CESCR CG 6, para. 31:</u> - States should make all necessary efforts to support, protect and strengthen the family and help it to respond to the need of dependant ageing members.	Priority direction 1: Older persons and development Issue 5/Objective 1 - Strengthening of solidarity through equity and reciprocity between generations.
fundamental group unit of society, is entitled to State protection	<u>CEDAW, art.16:</u> Obligation to eliminate discrimination in all matters related to family relations	<u>CEDAW CR 27, paras. 43 &amp; 51:</u> - Older women who have responsibilities for the care of children should have access to appropriate social and economic benefits, as well as access to all necessary support when carrying for elderly parents or relatives - States' obligation to repeal legislation that discriminates	<ul> <li><u>Priority direction II: Advancing health</u> and well-being into old age</li> <li>Enhancement and recognition of the contribution of older persons to development in their role as caregivers for children with chronic diseases, including HIV/AIDS, and as surrogate parents.</li> <li><u>Priority direction III: Ensuring</u></li> </ul>
	<u>CRPD, art. 23:</u> - Obligation to take measures to eliminate discrimination against people with disabilities in all matters related to marriage, family, parenthood and relationships.	against older women in marriage, inheritance and property.	<ul> <li><u>enabling and supportive environments</u></li> <li>Promotion of "ageing in place" in the community with due regard to individual preferences.</li> <li>Support for the caregiving role of older persons, particularly older women.</li> </ul>