# Fact Sheet on Retirement Policy

## Senior Unemployment Rate Hits 31-Year High

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#### Richard W. Johnson

The overall unemployment rate, now 7.2 percent, reached a 15-year high in December 2008. More than 11.1 million Americans were out of work last month, according to Bureau of Labor Statistics (2009) data, and 3.8 million private-sector nonfarm jobs have disappeared since the current recession began in December 2007. Some analysts, including those at Goldman Sachs, expect the unemployment rate to reach 9 percent by the end of 2009.

#### **Unemployment Rates at Older Ages Are Growing**

- Last month 326,000 adults age 65 and older were unemployed, 60 percent more than in November 2007. The December 2008 unemployment rate for adults age 65 and older reached 5.1 percent, a 31-year high (figure 1).
- The age-65-and-older unemployment rate has increased by 1.7 percentage points since November 2007, the last month before the current recession began.
- By contrast, 13 months into the severe 1981–82 recession—the most recent downturn to have lasted as long as the current one—the number of unemployed older adults had not increased at all.
- Unemployment rates are lower at older ages than at prime working ages (25 to 54), partly because older workers often drop out of the labor force when they lose their jobs and thus are not considered unemployed. This gap has narrowed over time, however, averaging 0.6 percentage points between January 2005 and December 2008, compared with 3.4 percentage points 25 years ago (between January 1980 and December 1983).
- The recession has not yet discouraged many older job seekers. Since November 2007, the share of adults not in the labor force has not declined at ages 55 to 64 or at ages 65 and older.

#### Fewer Older Americans Can Afford to Retire Now than during Past Recessions

- The share of adults age 65 to 69 participating in the labor force (working or looking for work) increased to 29.7 percent in 2007, from only 20.2 percent in 1982.
- Several factors have boosted labor force participation at older ages, including the decline in traditional employer-sponsored pension and retiree health plans, the increase in Social Security's normal retirement age, and changes in Social Security rules (including increasing the delayed retirement credit and restricting the retirement earnings test) that boost benefits for those who continue working past the normal retirement age (now 66).
- The stock market lost 41 percent of its value between September 30, 2007 and December 31, 2008, destroying nearly \$2.8 trillion in 401(k) and individual retirement accounts (Soto 2008) and intensifying pressures on seniors to work. During the 1981–82 recession, the S&P 500 index fell by only 6 percent. With the growth in 401(k) plans and IRAs, seniors' retirement income is now more dependent on stock market performance.

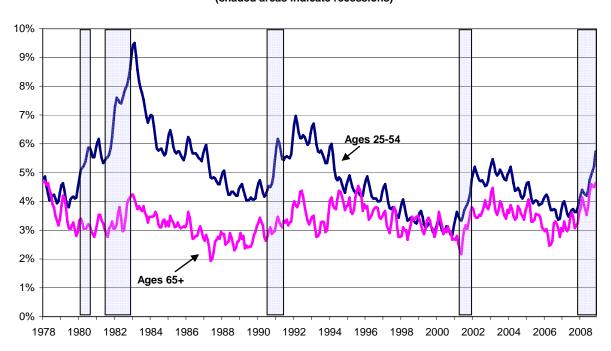


Figure 1. Monthly Unemployment Rates by Age, 1978-2008 (shaded areas indicate recessions)

Source: Bureau of Labor Statistics (2009); National Bureau of Economic Research (2008). *Note:* Estimates are three-month moving averages, and are not seasonally adjusted.

#### The Recession Limits Job Opportunities for Older Workers

- Manufacturing, construction, retail, and business and personal services accounted for nearly all of
  the jobs lost during the current recession. The contraction of the retail sector will hit older
  workers hard because retail sales is the largest occupation for workers age 65 and older (Mermin,
  Johnson, and Toder 2008).
- Many workers become self-employed in their sixties. However, the credit crunch could make it difficult for people to start and sustain small businesses. Between July and December 2008, the number of nonfarm self-employed workers fell by nearly 600,000 (6 percent).

#### References

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